

## Message Text

UNCLASSIFIED

PAGE 01 IAEA V 07897 01 OF 03 251645Z

53

ACTION IO-14

INFO OCT-01 ISO-00 OIC-04 SCI-06 ACDA-19 CIAE-00 INR-10

L-03 NSAE-00 NSC-10 RSC-01 SCEM-02 EA-11 ABF-01 OMB-01

TRSE-00 AF-10 ARA-16 EUR-25 NEA-10 DRC-01 /145 W

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R 251449Z SEP 73

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 3432

INFO AEC GERMANTOWN

UNCLAS SECTION 1 OF 3 IAEA VIENNA 7897

E.O. 11652: N/A

TAGS: AORG, AFIN, TECH, IAEA

SUBJECT: IAEA 17TH GENERAL CNFERENCE PROGRAM, TECHNICAL AND  
BUDGETARY COMMITTEE, SEPT 21

REF: STATE 181321

1. SUMMARY: PT&B COMMITTEE REPORTED FAVORABLY ON  
FINANCIAL ITEMS BEFORE IT AFTER FAIRLY MESSY DEBATE  
IN WHICH SUBSTANTIVE COMMENT WAS ECLIPSED BY UNHAPPI-  
NESS OVER BUDGETARY SITUATION. COMMITTEE ALSO REPORTED  
GC RESOLUTION TAKING NOTE OF BOARD REQUEST THAT DG  
STUDY FINANCING OF AGENCY TECHNICAL ASSISTANCE, AND  
REQUESTING BOARD TO TRANSMIT TEXT OF STUDY AND REPORT  
THEREON TO NEXT SESSION OF GC. DISCUSSION OF REPORT  
OF MARKET SURVEY (SEPTEL) GENERALLY FAVORABLE, AND  
RESULTED IN RESOLUTION COMMENDING STUDY AND REQUESTING  
AGENCY CONTINUE SIMILAR AND RELATED ACTIVITIES IN FU-  
TURE. END SUMMARY.

2. AFTER ADOPTING AGENDA CONSISTING OF GC AGENDA  
ITEMS 13-16, COMMITTEE TOOK UP AGENDA ITEM 13,  
SUPPLEMENTARY APPROPRIATION (\$1.63-MILLION) AND  
ASSESSMENT ON MEMBERS (\$1.25-MILLION) FOR 1973.  
SIX DELS RECORDED RESERVATIONS OF ONE TYPE OR ANOTHER  
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PAGE 02 IAEA V 07897 01 OF 03 251645Z

ON ITEM. ITALY OBJECTED THAT STAFF INCREASE OF 22

POSTS IN 1973 SHOULD HAVE BEEN CURTAILED RATHER THAN PROPOSING SUPPLEMENTAL. FRANCE REMINDED COMMITTEE OF STATEMENT AT BOARD THAT IT OPPOSED SUPPLEMENTALS IN PRINCIPLE AND SAID IT COULD NOT SUPPORT. PHILIPPINES FAVORED FULL BUDGETING AND OPPOSED SUPPLEMENTS, AND QUESTIONED (AS DID NETHERLANDS) LEGALITY OF USE OF PRIOR-YEAR CASH SURPLUSES; PHILIPPINES ALSO QUESTIONED FACT THAT TARGET FOR VOLUNTARY CONTRIBUTIONS NOT BEING INCREASED, AND POINTED OUT THAT PHILIPPINE FISCAL YEAR NOW OVER AND ITS PAYMENT WOULD BE DELAYED IN ANY EVENT. ACCORDINGLY, IT WOULD ABSTAIN IF MATTER VOTED ON. INDIA AND INDONESIA NOTED THAT REQUIREMENT AROSE FROM CURRENCY PROBLEM WHICH NO FAULT OF LDCS, WHO SHOULD NOT BE CHARGED SHARE OF RESULT. INDONESIA CALLED FOR OTHER MEASURES THAN CONSTANT BUDGETARY INCREASES TO DEAL WITH CURRENCY PROBLEMS. BOTH ACCEPTED, HOWEVER, THAT THERE NO ALTERNATIVE FOR 1973 AND SAID THEY WOULD ABSTAIN (INDONESIA OR SUPPORT (INDIA) IF FORCED TO VOTE. COMMITTEE CONSENSUS THEN RECOMMENDED MATTER FAVORABLY TO GC PLENARY.

3. IN DISCUSSION AGENDA ITEM 14, BUDGET FOR 1974, CHAIRMAN PRESSED COMMITTEE STRONGLY WITH FREQUENT REMINDERS NOT TO REPEAT STATEMENTS MADE IN BOARD OR GC GENERAL DEBATE, AND TO KEEP INTERVENTIONS SHORT. IN ADDITION TO CONSENSUS FAVORABLE REPORTS ON NORMAL BUDGET ITEMS, DRAFT RESOLUTION WAS TABLED BY 19 CO-SPONSORS (PRIMARILY LDCS BUT INCLUDING UK, ITALY, NETHERLANDS AND FINLAND) NOTING JUNE BOARD DECISION TO REQUEST DG STUDY FINANCING OF TECHNICAL ASSISTANCE WITH SPECIAL REFERENCE TO POSSIBILITIES AND IMPLICATIONS OF FINANCING FROM REGULAR BUDGET, AND REQUESTING BOARD TO RENDER REPORT ON MATTER TO 18TH GC IN SEPT. 1974, ALONG WITH TEXT OF DG REPORT. FYI: ORIGINAL VERSION OF RES WAS OBJECTIONABLE PRODUCT OF AD HOC LDC CAUCUS LED BY BRAZIL, INDIA AND INDONESIA, WHICH WAS CONSIDERABLY WATERED DOWN BY OFFER OF UK AND OTHER DONORS TO CO-SPONSOR AT THIS PRICE. END FYI.

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PAGE 03 IAEA V 07897 01 OF 03 251645Z

4. SUBSTANTIVE TECHNICAL OR PROGRAMMATIC COMMENTS: ALMOST ABSENT FROM DISCUSSION. NUMEROUS DELS, INCLUDING US, ENDORSED DG'S PLENARY STATEMENT PROPOSING REVIEW AND FURTHER CONCENTRATION OF AGENCY PROGRAMS, AND ESPECIALLY MOVE TOWARD FEWER BUT BETTER-PREPARED MEETINGS. REMAINING COMMENTS WERE LARGELY SUGGESTIONS FOR ECONOMIES IN OPERATION DURING YEAR OR FOR NEXT BUDGET, INCLUDING: TECHNICAL DEVELOPMENT TO MINIMIZE

SAFEGUARDS COST INCREASES (ITALY, FRG), RESTUDY OF STAFF INCREASES IN FAVOR OF CONSULTANTS OR CONTRACTUAL SERVICES AND RELIANCE ON STANDING COMMITTEES OR WORKING GROUPS RATHER THAN AD HOC SCIENTIFIC PANELS (FRG), NEED TO ATTRIBUTE COSTS OF COMPUTER AND PUBLICATIONS SERVICES TO PRGRAMS SERVED AND TO STUDY PERSONNEL AND FINANCIAL SERVICES TO SEE IF THESE COULD BE ATTRIBUTED (FRG), SUGGESTION THAT TRANING COURSES WOULD BE MORE FRUITFUL USE OF RESOURCES THAN SCIENTIFIC MEETINGS (COLOMBIA), AND USUAL CATALOGUE OF COMPLAINTS ON INCREASES IN MANNING TABLE FROM SEVERAL DELS.

5. FINANCIAL ASPECTS OF BUDGET:DISCUSSION WAS DOMINATED BY ALMOST UNIVERSAL UNHAPPINESS AT SIZE OF CONTINGENCY FINANCING SECTION INCLUDED IN BUDGET (\$4.6-MILLION TOTAL) TO COMPENSATE FOR EFFECTS DOLLAR DEVALUATION SINCE LAST FEBRUARY. VIRTUALLY ALL LDCS THAT SPOKE TOOK STRONG EXCEPTION TO INCLUSION THIS ITEM., SINCE CURRENCY PRBLEM WAS FAULT OF DEVELOPED WORLD AND LDC'S SHOULD NOT HAVE TO PAY SHARE. THOSE FORMALLY STATING RESERVATIONS ON THIS SUBJECT INCLUDED: INDONESIA, INDIA, ZAMBIA, ALGERIA, MEXICO, PHILIPPINES;

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PAGE 01 IAEA V 07897 02 OF 03 251552Z

53

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R 251449Z SEP 73

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TO SECSTATE WASHDC 3433

INFO AEC GERMANTOWN

UNCLAS SECTION 2 OF 3 IAEA VIENNA 7897

ZAIRE STATED EXPLICITLY IT COULD NOT SUPPORT BUDGET. IN ADDITION, FRANCE AND ITALY RECORDED RESERVATIONS ON

PRINCIPLE, AND ENTIRE SOVIET BLOC MADE USUAL STATEMENTS OPPOSING BUDGETARY INCREASES CAUSED BY CURRENCY PROBLEMS. SEVERAL DELS CARRIED ON TO SUGGEST THAT AGENCY SHOULD FIND SOME OTHER MEANS THAN BUDGETARY INCREASES TO COMPENSATE FOR OR PROTECT FROM CURRENCY PROBLEMS, BUT MOST INCLUDED REFERENCE TO NEED OF AGENCY DOING SO WITHIN CONTEXT OF UN SYSTEM (USSR). A FEW WENT ON TO SPECIFICALLY SUGGEST DENOMINATION OF BUDGET OR PAYMENT OF ASSESSMENTS IN SOME CURRENCY OTHER THAN US DOLLAR AS PART OF UN-SYSTEM-WIDE SOLUTION (GREECE, CZECHOSLOVAKIA, UKRAINE, PHILIPPINES). PHILIPPINES SUGGESTED ALSO THAT BOARD CONSIDER IMPOSITION OF INTEREST CHARGES ON ASSESSED CONTRIBUTIONS MORE THAN ONE YEAR IN ARREARS, AND CONSIDER MEANS WHEREBY MEMBERS MIGHT PAY NOT LESS IN NATIONAL CURRENCY THAN WOULD HAVE BEEN REQUIRED TO MEET DOLLAR ASSESSMENT AT TIME BUDGET FINALIZED (AIMED AT CURRENCIES APPRECIATING AGAINST DOLLAR, E.G., FRG MARK, JAPANESE YEN). IN RESPONSE AT END OF DEBATE, SECRETARIAT (ENROR, BUDGET AND FINANCE DIRECTOR) CALLED ATTENTION TO STUDY OF CURRENCY PROBLEM IN CONTEXT OF ACC/CCAQ AND NOTED MATTER WOULD PROBABLY BE DISCUSSED IN NEW YORK THIS FALL. COMMENT: ALTHOUGH UNCLASSIFIED

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PAGE 02 IAEA V 07897 02 OF 03 251552Z

DISCUSSION REFLECTED ACUTE UNHAPPINESS FROM ALL HANDS, NO GROUNDSWELL IN FAVOR OF CHANGE IN CURRENCY OF ACCOUNT OR ASSESSMENT DEVELOPED, AND IT APPEARS MEMBERS SHOULD BE WILLING FOLLOW LEAD OF UN UNLESS CURRENCY SITUATION CONTINUES EXTREMELY TURBULENT AND UPSETS PROGRAMS THROUGH ALL OF NEXT YEAR UNTIL 18TH GC AND NO ACTION IS FORTHCOMING FROM 1973 UNGA. END COMMENT.

6. TARGET FOR VOLUNTARY CONTRIBUTIONS: INDIA INTRODUCED AMENDMENT TO TRADITIONAL GC RES SETTING TARGET TO CALL ON MEMBERS TO CONTRIBUTE QTE AT LEAST UNQTE AT BASE RATE OF ASSESSMENT APPLIED TO TARGET IN ORDER THAT TARGET BE REACHED QTE AND IF POSSIBLE EXCEEDED UNQTE. AMENDMENT RECEIVED UNANIMOUS SUPPORT FROM THOSE SPEAKING TO POINT, AND WAS INCLUDED IN VERSION OF RES REPORTED TO GC. THIS MAY HAVE HAD SOMETHING TO DO WITH DEFLECTING UNHAPPINESS AMONG LDCS WITH FACT THAT TARGET FOR 1974 UNCHANGED BEFORE IT COULD TURN INTO PROPOSAL TO MAKE INCREASE ON FLOOR. ONLY DEL TO MENTION SPECIFIC FIGURE FOR TARGET WAS PAKISTAN, WHICH PROPOSED \$5-MILLION AND SUGGESTED BOARD CONSIDER THIS FOR 1975; NUMBER OF OTHER DELS ENDORSED INCREASE IN TARGET FOR 1975 (AS DID US), BUT REFRAINED FROM DISCUSSING AMOUNT. US ACCEPTED

INDIAN AMENDMENT SINCE IT IS EXACTLY WHAT WE HAVE BEEN SAYING, PURSUANT PASTORE AMENDMENT, FOR MORE THAN A YEAR. AT END OF DISCUSSION, ENNOR INFORMED COMMITTEE THAT OF 46 MEMBERS WHO HAD PLEDGED TO THAT POINT, 25 WERE ABOVE BASE RATES AND 18 MORE AT, WITH ONLY 3 BELOW; TWO DELS HAD WITHDRAWN EARLIER LOW PLEDGES AND SUBSTITUTED HIGHER ONES DURING CONFERENCE. TOTAL PLEDGED EXCEEDED \$1.7-MILLION SO FAR, AND IT SEEMED VERY LIKELY THAT TARGET OF \$3-MILLION WOULD BE EXCEEDED, FOR FIRST TIME IN HISTORY, DURING 1974(COMMENT: USDEL ROUGH ESTIMATE INDICATES THAT \$3.2-MILLION - \$3.3-MILLION IS NOT IMPOSSIBLE GOAL FOR THE YEAR. (ENDCOMMENT)).

7. FINANCING OF TECHNICAL ASSISTANCE: DISCUSSION ON TARGET MAY ALSO HAVE BEEN SOMEWHAT DILUTED BUT UNCLASSIFIED

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PAGE 03 IAEA V 07897 02 OF 03 251552Z

DRAFT RES INTRODUCED BY 19 CO-SPONSORS (COPY FULL TEXT HAND-CARRIED BY KENT, IO/SECT). DURING GENERAL DISCUSSION AND DISCUSSION ON RES, MOST LDCS MADE PREDICTABLE REMARKS ABOUT UNDESIRABILITY OF VOLUNTARY FINANCING FOR TA, LOW LEVEL OF SUCH FINANCING AND LACK OF ABILITY BY AGENCY TO FULFILL ALL REQUESTS MADE TO IT. SOME, INCLUDING ZAIRE, ZAMBIA, SAID RES FAILED GO FAR ENOUGH AND SUGGESTED IN PRINCIPLE THAT TA SHOULD GO INTO REGULAR BUDGET. LED BY BRAZIL, HOWEVER, LDCS GENERALLY HELD STATEMENTS BY EXTREMISTS WITHIN BOUNDS AND RECORD SHOWED NO CONSENSUS, OR EVEN MUCH REFERENCE TO RESULTS OF STUDY TO BE MADE BY DG. USSR MADE STRONG STATEMENT, ECHOED BY SEVERAL EAST BLOC COUNTRIES, OF OPPOSITION IN PRINCIPLE TO INCLUSION OF TA IN REGULAR BUDGET, STATING THAT THIS WOULD JEOPARDIZE LDC INTERESTS AND POINTING TO INCREASED VOLUNTARY CONTRIBUTIONS THEY NOW MAKING; THEY WENT ON TO SAY FOR RECORD THEY COULD NOT SUPPORT DRAFT RES. AFTER ACTION ON OTHER ITEMS, BRAZIL MADE RELATIVELY RESTRAINED STATEMENT ON RES, STRESSING THAT IT MERELY ENDORSED BOARD DECISION. IN RESPONSE ZAIRE IDEA OF AMENDING RES TO PROVIDE FOR NEW COMMITTEE OF WHOLE MEMBERSHIP TO CONSIDER STUDY, BRAZIL STATED UNDERSTANDING (CONFIRMED BY OTHER DELS AND SECRETARIAT) THAT STUDY WOULD BE REFERRED TO BOARD TA COMMITTEE, TO WHICH SESSION ALL MEMBERS OF AGENCY COULD BE INVITED PURSUANT RULE 50 OF BOARD RULES. ZAMBIA MADE STATEMENT CALLING FOR INCLUSION OF TA IN REGULAR BUDGET, BUT CONFINED ITSELF TO EXPRESSION OF GOZ OPINION THAT THIS SHOULD BE CASE AND DID NOT TRY RE-INTERPRET RES. WHEN RADICALS SEEMED TO BE GATHERING STEAM, INDIA MADE STATEMENT EXPLICITLY DISAVOWING

ANY INTENT TO MAKE JUDGMENT ON SUBSTANTIVE QUESTIONS  
IN THIS RES; IF VOLUNTARY CONTRIBUTIONS MADE IN SAT-  
ISFACTORY AMOUNTS, LDCS WOULD BE SATISFIED, AND AT

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PAGE 01 IAEA V 07897 03 OF 03 251606Z

53

ACTION IO-14

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R 251449Z SEP 73

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UNCLAS SECTION 3 OF 3 IAEA VIENNA 7897

PRESENT ALL THAT WAS REQUESTED WAS FULL STUDY OF  
ISSUE. CHAIRMAN PICKED UP STATEMENT AND REFERRED  
CONSISTENTLY IN CONSENSUS STATEMENT TO QTE  
PROCEDURAL UNQTE RES, WHICH NO DEL CHALLENGED. US  
SPECIFICALLY ENDORSED INDIAN STATEMENT THT THIS  
PROCEDURAL MATTER, STATED WE PLEASED TO HEAR THAT  
THERE NO INTENT TO PREJUDGE ISSUE BY SUPPORTERS OF  
RES, AND AFTER REMINDING COMMITTEE OF US OPPOSITION  
IN PRINCIPLE TO FINANCING OF TA FROM REGULAR BUDGET,  
STATED THAT WE WOULD NOT OPPOSE RES AS WE HAD NOT  
OPPOSED BOARD CONSENSUS, AND LOOKED FORWARD TO  
PARTICIPATING IN STUDY AND DISCUSSION AT LATER DATE.  
CHAIRMAN THEN TOOK CONSENSUS FOR FAVORABLE REPORT TO  
GC.

8. LEVEL OF WORKING CAPITAL FUND OF \$2-MILLION AGAIN  
FOR 1974 AND SCALE OF ASSESSMENTS FOR 1974 APPROVED  
WITHOUT DISCUSSION.

9. REPORT ON COMMITTEE DISCUSSION OF REPORT OF  
MARKET SURVEY SEPTCL. COMMITTEE CONSENSUS RECOMMENDED  
GC TAKE NOTE OF REPORT AND APPROVE DRAFT RES SUBMITTED

BY FRG, PAKISTAN AND OTHERS, COMMENDING STUDY AND  
CALLING ON DG TO CONTINUE SIMILAR AND RELATED  
ACTIVITIES IN FUTURE.  
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PAGE 02 IAEA V 07897 03 OF 03 251606Z

10. ONLY EXTRANEIOUS POLITICAL COMMENT (ASIDE FROM  
HIGHLY POLITICAL NATURE OF SOME OF BUDGETARY STATEMENTS  
ON TECHNICAL ASSISTANCE) WAS SINGLE CLAUSEMENTION  
BY USSR OF ITS QTE NEGATIVE ATTITUDE UNQTE TOWARD  
ANY AGENCY ASSISTANCE TO SOUTH VIET-NAM AND SOUTH  
KOREA. NO OTHER STATEMENT REFERRED TO THIS SUBJECT.

1. DURING DISCUSSION, NUMEROUS LDCS MADE VERY  
SPECIFIC REFERENCES TO GROWING SIZE OF SAFEGUARDS  
PROGRAM, FOLLOWING LEAD SET BY INDONESIA AT SEPT. 14  
BOARD. ONLY FEW RELATIVELY UNINFORMED DELS TRIED  
TO ARGUE THAT SAFEGUARDS WERE BEING PAID FOR BY  
LDCS TO BENEFIT ADVANCED MEMBERS (SAFEGUARDS FIN-  
NANCING FORMULA WAS SPECIFICALLY DEVELOPED TO PRE-  
VENT THIS SITUATION). MOST, HOWEVER, ARGUED THAT  
GROWTH IN SAFEGUARDS WAS DISTORTING BALANCE IN AGENCY  
PROGRAM, ESPECIALLY WHEN COMPARED WITH RELATIVELY  
STATIC OR DECLINING REAL SIZE OF REGULAR TA PROGRAM.

12. COMMENT: WHILE REGULAR BUDGET APPROPRIATIONS,  
TARGET AND OTHER FINANCIAL ITEMS GOT OUT OF COMMITTEE  
UNSCATHED AND WITH FAVORABLE REPORT, GENERAL TENOR  
OF DISCUSSION WAS NOT RPT NOT ENCOURAGING. CONSTRUC-  
TIVE COMMENT FROM DELS NOT ON BOARD, WHICH  
HAD BEEN FAIRLY FREQUENT IN PAST YEARS, HAS DIMINISHED  
MARKEDLY (PAKISTAN STATEMENT BY FORMER AGENCY STAFF  
MEMBER, NOW HEADING PAK AEC, WAS MAJOR EXCEPTION).  
IN ITS PLACE, THERE WAS VISIBLE TENDENCY TO DRAG  
QUESTION OF TECHNICAL ASSISTANCE INTO EVERY ISSUE  
UNDER DISCUSSION; INTO THE ABNORMAL CURRENCY SITU-  
ATION, THE TARGET, AND THE ENTIRE BALANCE OF PROGRAMS  
IN THE BUDGET. DISCUSSION OF SAFEGUARDS WAS AN UN-  
PLEASANT STRAW IN WIND IN THIS DIRECTION, AND CAN  
BE EXPECTED TO GROW MORE STIDENT AND MORE SPECIFIC  
AS SAFEGUARDS PURSUANT TO EURATOM AGREEMENT AND  
US AND UK VOLUNTARY OFFERS COME INTO OPERATION.  
ANOTHER FACT IS SLOW BUT STEADY GROWTH OF SELF-  
CONSCIOUS LDC IDENTITY. AT THIS SESSION, BRAZILIAN  
RESREP ACTED AS SORT OF MAJORITY WHIP TO KEEP  
RADICALS SUCH AS ZAMBIA AND ZAIRE RELATIVELY IN  
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PAGE 03 IAEA V 07897 03 OF 03 251606Z

LINE. HOWEVER, THIS GROWTH COMBINED WITH (AT THIS  
POINT SOMEWHAT JUSTIFIED) FEELING BY LDCS THAT  
AGENCY TA PROGRAM GETTING SHORT SHRIFT IN COMPARISON  
WITH OTHER ACTIVITIES OF MORE INTEREST TO ADVANCED  
COUNTRIES (E.G., SAFEGUARDS AND ENVIRONMENTAL AC-  
TIVITIES), COULD LEAD TO ROCKY FUTURE DISCUSSIONS  
ON FINANCIAL ITEMS IN THIS FORM. END COMMENT.TAPE

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## Message Attributes

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